VETERANS MEMORIAL PARK IMPROVEMENTS

Land and Water Conservation Fund Program

June 10, 1983
June 9, 1983

Honorable Stanley Pac, Commissioner  
Department of Environmental Protection  
State Office Building  
Hartford, Connecticut  06115

Dear Commissioner Pac,

As Mayor of the City of Middletown, I am pleased to transmit our City's first request for development dollars under the Land and Water Conservation Fund. While Middletown is rich in natural park resources and has endeavored to provide a variety of public recreational programs, of necessity, limited local funds have restricted our ability to upgrade and develop our facilities to promote maximum utilization by the community.

The pre-application request contained herein will enable Middletown to combine a $75,000 local funding commitment with State and Federal dollars to provide handicapped parking and access for handicapped individuals to the pool and bathhouse facilities at Veterans Memorial Park. Additionally, recreational programs at the facility will be developed in conjunction with local organizations serving the handicapped and mentally retarded.

If our community is to ensure the use of the facility at Veterans Memorial Park for all citizens, we will need the assistance of the State and Federal Governments. Your support and favorable consideration of this proposal will be greatly appreciated.

Cordially,

MICHAEL J. CUBETA, JR.  
Mayor  

MJC/tm
I. PRE-APPLICATION COVER SHEET
CONNECTICUT OPEN SPACE PROGRAM

Pre-Application for Grant-In-Aid Assistance

For Office Use Only Received __________

COSP. No. __________

The City of Middletown herein after referred to as the "Applicant," hereby submits a pre-application for a grant pursuant to Section 7-131a through 7-131m and Section 22a-22 of the General Statutes to assist in the development of open space land: Known as Veterans Memorial Park, containing 39+ acres.

| Total estimated cost of the project          | $300,000 |
| Federal Funds to be applied for (50%)       | $150,000 |
| State Funds to be applied for (25%)         | $ 75,000 |
| Local matching Funds to be used (25%)       | $ 75,000 |

In support of and as part of this application, the following information schedules and documents are submitted:

- Cover letter from Mayor of Middletown.
- Supporting statement of the chief executive officer of Middletown.
- Resolution of the planning and zoning commission, approving the area and Certificate of Recording Officer.
- Certification of public participation in project selection.
- Resolution of the Park and or Recreation Commission and Certification of Recording Officer.
- Comprehensive list of existing recreation areas in Middletown.
- Excerpts City of Middletown's Planning Documents.
- Common Council Resolution authorizing pre-application.
- City of Middletown's Affirmative Action Plan.
- A-95 Review Form.

(Note - The City does not have an existing active Conservation Commission).

It is anticipated that the property rights will be acquired within (not applicable) months and or the proposed development will be completed within 12 months.
PROPOSED USES:

Municipal Acquisition Projects:

( ) Purchase of access to rivers, shorefront areas, ponds, and other water-bodies for preservation and active recreation.

( ) Acquisition of five to ten acre tracts for use as neighborhood parks and active recreation sites.

( ) Selection of large tracts that have a potential for both passive and active recreational uses.

( ) Provide for large land areas that are selected primarily for use as conservation areas but have the capacity to provide selected active and passive opportunities in the future.

( ) Preservation of scenic vistas by purchase or easements, along ridgetops, waterbodies or natural areas.

Municipal Development Projects:

( ) Sport and playfields (ballfields, tennis courts, basketball courts, etc.)

( ) Playground Areas

(X) Parking Facilities.

( ) Lighting Projects (ballfields and tennis courts)

(X) Support Facilities (bathrooms, storage buildings, dams and control fencing)

( ) Picnic Areas

(X) Access Roads into Park Areas

( ) Trails (hiking, biking, bridle, snowmobile, and nature)

(X) Swimming Areas (natural site development and pools)

( ) Winter Sports Areas (skating and sledding)

( ) Fishing Area Access

( ) Fitness Trails

( ) Marinas

( ) Nature Interpretive Centers

( ) Golf Course Development
PROPOSED USES (continued)

( ) Other proposes in accordance with Section 7-131b of the General Statutes.

Map of town showing all currently public-owned or operated recreation and conservation land with approximate acreage. Also, indicate on map location of proposed project.

Sketch of area to be acquired or developed.

Give name, title and address of the person to whom all official correspondence should be addressed:

Michael J. Cubeta, Jr., Mayor
City of Middletown
Municipal Building
DeKoven Drive
Middletown, Connecticut 06457

Execution

IN WITNESS WHEREOF, the applicant has caused this application to be executed on __________, 1983.

__________________________________________
City of Middletown
Legal Name of Applicant

__________________________________________
By: Mayor
Signature
Title
II. CONNECTICUT OPEN SPACE PROGRAM QUESTIONNAIRE

The Site

1. Where is it? Describe the facility in detail.

Veterans Memorial Park is a 39+ acre site situated just north of Palmer Field and separated from that facility by the Coginchaug River. More than 50% of the park’s boundaries are shared by private residences with access to the park directly through these residential areas via either Walnut Grove or Newfield Street. The facilities offered at the park include a swimming and wading pool, a picnic area, an archery area, horseshoe pits, children’s play equipment, a basketball area and a covered group picnic shelter with stone fireplace. An open field is used for informal ball games in the summer and is occasionally flooded for skating in the winter. A concrete base exists for a bandshell but is not presently utilized. The slope has been cleared for sledding during the winter.

A pedestrian footbridge over the Coginchaug River links the park with Palmer Field. In general, the facility can best be described as a family and group oriented day-use park focusing on picnicking, swimming, and unstructured recreation.

A physical inventory of the facilities and natural resources available for recreation reveals that they are underutilized and in a state of transition. Once a very popular and active community recreational center, the site is far less significant in the recreational base of Middletown now than it once was. Community activity programs that once brought life to the site’s facilities have left Veterans Park.

2. Number of acres to be acquired.

The 39+ acres comprising Veterans Memorial Park are entirely owned by the City of Middletown. There are no plans to acquire any additional acreage.

3. Physical features of the property. (Rolling, forested, ponds, wetlands, shore)

See Attachment 1 which was prepared by Storch Associates in 1980 and describes the existing property and its physical features and also fully describes the structures or improvements presently on the property.

4. Is it to be an expansion of an existing park? Or will it be a new recreational resource in an area not presently served by a similar facility?

The proposal will be an expansion/improvement of an existing recreational facility which will provide the following:

Bathhouse renovation - handicapped entrance ramp, widening of all doors, accessibility to toilets and shower facilities, repair roof, generally remodel facility.

Pool deck - replace old asphalt pool deck with concrete, install handicapped lift.
Sun deck and plaza - Move bathhouse entrance, build decking to connect the main swimming pool area with the wading pool area.

Pave driveway - Build a road up the hill on the south side of the pool leading to a turnaround between the main pool and wading pool.

Parking for handicapped - 20 car parking lot adjacent to the front entrance turnaround.

Parking lot - 100 cars

5. Is it on undeveloped land?

The land is currently developed and utilized for recreational purposes.

6. Is it adjacent to an existing or proposed school or historic area?

Veterans Memorial Park is not located adjacent to an existing or proposed school or historic area.

7. Is this an acquisition of an existing private facility?

There is no acquisition of property included in the proposal.

8. Is the project to be improvement of an existing facility that would otherwise be closed?

The swimming and bathhouse facilities as they presently exist, combined with inaccessible parking virtually prohibit the use by handicapped individuals of Veterans Memorial Park's swimming facilities. Also, as mentioned in sections 7 & 8 on page 35-36 of the Storch Report, the existing limited vehicle access, along with the inaccessibility and unattractiveness of the swimming area combine to limit the use of these facilities by the general public.

9. Will it be used year round?

Portions of Veterans Memorial Park area will be available on a year round basis for recreational use.

10. Describe structures or improvements on property at present.

See Attachment (1)

11. Are there Environmental intrusions on property? (Power lines, dumps, factories, roads, etc.)

There are no environmental intrusions on the property.


Access to the facility is available via the City's local public bus system. Buses travel within 1/4 mile of the facility from all points in Middletown on a half-hour basis.
13. Will facility utilize energy-efficient design? If so, describe.

The proposal to improve the internal road system incorporates a more energy efficient vehicular flow to and through the facility.

14. Who will be responsible for maintenance?

The Park and Recreation Department with a full-time maintenance staff of 11, under the supervision of a Superintendent of Parks, will be responsible for ongoing maintenance of the facility.

15. If acquisition, is the landowner requiring a deadline for purchase?

No acquisitions are involved.

Demographics

16 Population of the Community

The 1980 Census enumerated the population of Middletown as 39,040 persons. It has been further estimated to be 39,700 people at the end of 1982. (Attached is an explanation of the estimation.)

17 Density of Population

Middletown has an area of 42.9 square miles. The 1980 density was 910 persons per square mile and it increased to 925 persons by the end of 1982.

18 Population Growth

Although Middletown has grown in population through the years, the rate of growth has declined from 1940 - 1980 which is indicative of the movement of person from the cities to suburbs. Following is an example of Middletown's growth.

<table>
<thead>
<tr>
<th>YEAR</th>
<th>POPULATION</th>
<th>INCREASE</th>
<th>PERCENTAGE</th>
</tr>
</thead>
<tbody>
<tr>
<td>1940</td>
<td>26,495</td>
<td></td>
<td></td>
</tr>
<tr>
<td>1950</td>
<td>29,711</td>
<td>3,216</td>
<td>12.1</td>
</tr>
<tr>
<td>1960</td>
<td>33,250</td>
<td>3,539</td>
<td>11.9</td>
</tr>
<tr>
<td>1970</td>
<td>36,924</td>
<td>3,674</td>
<td>11.0</td>
</tr>
<tr>
<td>1980</td>
<td>39,040</td>
<td>2,116</td>
<td>5.7</td>
</tr>
<tr>
<td>1982</td>
<td>39,700 (est.)</td>
<td></td>
<td>1.7</td>
</tr>
</tbody>
</table>

The 1.7 percent growth for the last two years, if it continues, can be interpreted as an approximate 8.5 percent growth for the decade (2 year period at 1.7-times 5-equals 8.5 percent) indicative of a reversing trend for urban growth - people desiring to live in cities again. The 1990 projected population, it can be said, may be increased by 3,300 people (39,040 times .085 = 3,318) and can reach 42,360 persons (rounded).
19 Minority Percentage in Area to be Served by Project

Middletown's 1980 Census Count was broken down into the following minority categories:

<table>
<thead>
<tr>
<th>Middletown Minority Percentages</th>
</tr>
</thead>
<tbody>
<tr>
<td>White</td>
</tr>
<tr>
<td>Black</td>
</tr>
<tr>
<td>Asian &amp; Others</td>
</tr>
<tr>
<td>Total</td>
</tr>
<tr>
<td>Hispanic</td>
</tr>
</tbody>
</table>

Veterans Memorial Park will serve the entire Community but recreational facilities are more effectively used by the population living in closer proximity of the facility. Following are calculations relative to persons using Veterans from a mile radius, a one and one-half mile radius, a two mile radius, and the entire Community.

<table>
<thead>
<tr>
<th></th>
</tr>
</thead>
<tbody>
<tr>
<td>RADIUS</td>
</tr>
<tr>
<td>---------------</td>
</tr>
<tr>
<td>1 Mile</td>
</tr>
<tr>
<td>1½ Miles</td>
</tr>
<tr>
<td>2 Miles</td>
</tr>
<tr>
<td>Middletown</td>
</tr>
</tbody>
</table>

<table>
<thead>
<tr>
<th></th>
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</thead>
<tbody>
<tr>
<td>RADIUS</td>
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<td>1 Mile</td>
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<tr>
<td>1½ Miles</td>
</tr>
<tr>
<td>2 Miles</td>
</tr>
<tr>
<td>Middletown</td>
</tr>
</tbody>
</table>

20 Socio-economic Levels Served by Project

The social groups to be served by Veterans Memorial Park are similar as those enumerated in Table II.
The white population consists of English, Italian, Polish, Irish, Canadian, Nordic, Russian, German, and Hispanic ancestry. (Social groups as were enumerated in 1970 Census)

The Asian population includes Aleuts, Japanese, Chinese, Filipino, Korean, Asian Indian, Vietnamese, Hawaiian, Samoan, and others.

The economic levels of Middletown can best be derived from the 1980 Census and Connecticut Department of labor statistics.

Table V

<table>
<thead>
<tr>
<th>Economic Characteristics of Middletown</th>
<th>1980 U.S. Census</th>
</tr>
</thead>
<tbody>
<tr>
<td>Median Income</td>
<td>Average Income</td>
</tr>
<tr>
<td>Households</td>
<td>$17,308</td>
</tr>
<tr>
<td>Families</td>
<td>21,085</td>
</tr>
<tr>
<td>Individual</td>
<td>6,222</td>
</tr>
<tr>
<td>Per Capita Income</td>
<td>= $7,419</td>
</tr>
</tbody>
</table>

Table VI

<table>
<thead>
<tr>
<th>Labor Force in Middletown</th>
<th>Conn. Dept. of Labor</th>
</tr>
</thead>
<tbody>
<tr>
<td>Average</td>
<td>Average Employed</td>
</tr>
<tr>
<td>1980</td>
<td>20,276</td>
</tr>
<tr>
<td>1981</td>
<td>20,086</td>
</tr>
<tr>
<td>1982</td>
<td>19,542</td>
</tr>
</tbody>
</table>

The above figures are city-wide. Block statistics are not available to determine economics in different racial areas. (Attached is a copy of 1980 Census Income Statistics.)

The poverty level in Middletown is 9.7 percent of the City's 36,181 residents, (2859 persons living in institutions are not included.) as enumerated in the 1980 Census. These were individuals living below an income threshold of $7,346, for a family of four, as set by the federal government.

21 Age Groups to be Served

The range of activities identified elsewhere in this report, which range from active to passive recreation will serve every age group in the City of Middletown.
22. Will special needs of aged, handicapped, mentally retarded be provided? If so, how?

The proposed renovations to Veterans Memorial Park will enable direct access to the facility, pool and laboritories for handicapped individuals. Also, plans are underway to develop special swimming programs for mentally retarded citizens at the facility.

23. How many minorities or women are on your recreation advisory boards or commissions?

There are currently no women or minorities serving as member of the Park and Recreation Commission.

24. Has community been cited by Commission on Human Rights and Opportunities for Title VI violation or noncompliance?

No.

25. Are there similar facilities serving these groups in the community? How many?

No.

26. Does community have an approved affirmative action program?

Yes. Attached.

Programs

27. What recreation programs do you have at present?

The following recreation programs are currently available under the sponsorship of the City of Middletown at Veterans Memorial Park.

Playground Area - Organized and supervised play activities for youngsters are offered during the summer months and include arts & crafts, table games, group games and field trips.

Picnicking - for groups and families by permit.

Swimming - A. Swimming lessons for youngsters age 5 and above are offered at Beginning, Intermediate or Advanced levels during the summer months.

B. Public Swimming is offered seven (7) days per week from 1 P.M. to 8 P.M. during the summer months.

Ballfields - Existing ballfields at the facility are used by the public for softball, baseball and volleyball activities.

28. Would a grant help you add recreation programs? What kind?

While the City of Middletown provides funding through its General Fund to the Park and Recreation Department for the sponsorship of a variety of programs as referenced above, limited financial resources have restricted our ability to fully utilize our existing recreational facilities to offer expanded
programs. A Land and Water Conservation Fund grant which would provide the necessary dollars to upgrade the existing Veterans Memorial Park for use by handicapped citizens would definitely allow for greater use of this recreational resource. Further, the Park and Recreation Department, following completion of this project, intends to work cooperatively with local organizations to sponsor and promote organized swimming programs at the facility, for handicapped and mentally retarded citizens. Additionally, upgrading of Veterans Memorial Park will eventually provide for greater use of the entire facility as recommended in the previously referenced report undertaken by Storch Associates.

It is the City's desire that this initial project, to permit handicapped accessibility, will be but the first stage of a multi-year program to provide expanded hiking, picnicking, archery, and playground facilities. Specific programs will be designed to ensure broad participation by the public.

29. Is proposed project specifically referenced in your Plan of Development?

Yes. Copy of reference is attached.

30. Has the plan been updated in the last five years?

The plan of Development has been updated but everything relevant to Veterans Memorial Park remains the same.

Item 9:

Veterans Memorial Park is presently located in a Residential 1 (R-1) Zone which allows municipal parks as a permitted use and the Plan of Development indicated that future zoning and park use will remain the same.

31. Has the proposal been planned in cooperation with other local, state or federal programs? Which one(s)? In cooperation with other local, state, or federal agencies? Which one(s)?

The proposal submitted herein has been planned cooperatively with the City of Middletown's Planning & Zoning Department, Park & Recreation Department, Municipal Development Office and the Mayor's Office. Additionally, discussions have been initiated with the Middlesex Association of Retarded Citizens regarding the development of programs to service handicapped residents.

Fiscal

32. Is present income from admissions, fees, permits, rentals, etc., retained by your recreation department, or does it go into general account?

Presently, all fees generated by park and recreational facilities are included in the City's General Fund.

33. What will be the source or sources of your community's share of the cost of the project? has it been formally obligated? If so, when?

On April 5, 1983, the Common Council adopted the fiscal year 1983-84
budget which includes a $75,000 capital expenditure for Veterans Park.

34. How many times have you applied for State-and-Federal grants under the Land and Water Conservation Fund?

The City of Middletown over a decade ago, received Land and Water Conservation Funds for the acquisition of open-space land. There have been no applications submitted for development funds.

35. Are any of these applications currently active? For what kinds of programs?

There are no active applications for grants under the Fund.

36. Will donations of land or cash be involved? If so, what percentage of total project costs?

No donations of land or cash are anticipated in this proposal.
V. VETERANS MEMORIAL PARK - An Analysis of Constraints and Potentials for Development

Existing Physical Description

Veterans Memorial Park is a 39± acre site situated just north of Palmer Field and separated from that facility by the Coginchaug River. More than 50% of the park's boundaries are shared by private residences with access to the park directly through these residential areas via either Walnut Grove or Newfield Street. The facilities offered at the park include a swimming and wading pool, a picnic area, an archery area, horseshoe pits, children's play equipment, a basketball area and a covered group picnic shelter with stone fireplace. An open field is used for informal ball games in the summer and is occasionally flooded for skating in the winter. A concrete base exists for a bandshell but is not presently utilized. The slope has been cleared for sledding during the winter.

The remnants of a children's petting zoo are still visible although the zoo is no longer active. A pedestrian footbridge over the Coginchaug River links the park with Palmer Field. In general, the facility can best be described as a family and group oriented day-use park focusing on picnicking and unstructured recreation.

A physical inventory of the facilities and natural resources available for recreation at Veterans Memorial Park indicates that the site is presently underutilized and is in state of transition. Once a very popular and active community recreational center, the site is far less significant in the recreational base of Middletown now than it once was. Community activity programs that once brought life to the site's facilities have left Veterans Park for other locations.
Analysis

After carefully examining the existing facilities, natural resources and existing programs in force at Veterans Memorial Park, a list of problems and concerns was established and reviewed by the MDC and the Parks and Rec Commission. After some refinements, the following list of major concerns became the focal points for the initial design concepts:

1. The park, as a whole, is greatly underutilized. Many potential picnic, play and walking areas are heavily overgrown with briar, poison ivy and other noxious or offensive wild shrubs and vines. Many of these areas are physically impassable and dangerous to be near.

2. The areas presently designated for picnic and play use are greatly overstressed. Ground cover in these areas is nonexistent with soils heavily compacted from constant foot traffic. Compaction and erosion have exposed the roots of many trees making them highly susceptible to physical injury and infestation from diseases. Much of the larger vegetation is beginning to show signs of distress as a result of this situation, and many of these trees may soon die.

3. The present basketball court and bandshell areas are in an advanced state of deterioration. These areas are presently used by youths for gathering and consuming alcoholic beverages. Broken glass is strewn over the entire court surface rendering the courts dangerous and unusable. The basketball hoops have been vandalized and the bituminous surface is cracked and heaved.

The bandshell is no longer used by the Parks and Rec Commission and the base is not used for any alternate purpose.
As a result, and because of its remote location within the park, this area has become a haven for youth gatherings.

4. The site of the former zoo is presently being used as an outdoor storage yard by maintenance forces and as an overflow parking lot during certain events at Palmer Field. Since the previous use (zoo) demanded a location of high visibility and easy access, this area has been, and continues to be, a prime location within the park and one seen by most people using the facility. As an unsightly storage area, this now presents an extremely negative image for the park. In addition, the value and image of this portion of the park is presently far below what it should and could be if it were utilized in a more stabilized and visually attractive manner.

5. The present location of the archery range is not compatible with surrounding uses. Located adjacent to family picnic areas and the main circulation path through the site, the archery range presents a potentially dangerous situation. The location of the horseshoe courts also presents a potentially dangerous situation since they are located between the children's play equipment and one of the family picnic areas.

6. The entire park lacks the facilities necessary to move pedestrians to the activity locations. Walks and/or trails do not exist to link the activity areas together. As a result, pedestrians and bicyclists utilize the main park road for access.

7. Vehicular access onto the park and through the park is in need of reorganization. Present parking lots are nothing more than compacted fields or poorly defined gravel areas. Vehicular movement through the park is discouraged but not

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eliminated. This endangers pedestrians and bicyclists traveling along the park road and creates a nuisance for picnickers as dust is raised from cars moving over the gravel park road. The overall lack of clearly defined parking areas reduces the efficiency and attractiveness of the park.

8. The existing swimming pool/wading pool complex does not present the attractive influence that it should. The wading pool is disconnected physically and visually from the activities of the swimming pool with no walk linking these two elements together. Parking for this facility is far removed with access for pool users provided via the service driveway, up a steep slope that has no stairway. Overall, the pool complex is difficult to reach and is not the comfortable and attractive recreational element that it should be.

9. The location of activities within the park is scattered and fragmented and in general not presented to the public in a recognizable or comprehensible manner. Where activities do have designated locations, the areas are too intensively used. In contrast, many areas of potentially high recreational value are not in use. In both cases, the end result is felt in increased maintenance required to keep the park in a usable form.

Recommendations:

The concepts depicted on the enclosed drawings and the recommendations outlined below are directed mainly towards revitalizing existing facilities within Veterans Memorial Park and rearranging those facilities and activities to produce a more comprehensible and recognizable pattern. Additional recommendations are directed towards utilizing the existing
resources more efficiently and more extensively within a structured program of natural resource conservation. Finally, the recommendations below are directed at expanding the recreational base available at Veterans Park so that a wider variety and more popular forms of recreation can be realized.

1. Walnut Grove Road should be permanently and physically closed to through traffic, excepting park maintenance and emergency vehicles. The road should terminate with parking lots at predetermined locations. These lots should not penetrate too deeply into the center of the park.

2. The remnants of the former zoo should be removed and the area should be developed into a parking lot. This lot will serve the pool complex, the open play field and as an overflow for Palmer Field. The entrance roadway should be slightly realigned to provide adequate space for an efficient parking layout. This lot should be gated to control vehicles from continuing further into the park. Parking for a minimum of 100 cars should be provided.

3. A new parking lot for approximately 100 cars should be constructed in the vicinity of the present archery range. This lot will serve the main picnic areas in this section of the park. Vehicular penetration into the park should terminate at this parking lot, excepting maintenance and emergency vehicles.

4. A third parking lot for a minimum of 50 cars should be constructed in the vicinity of the existing lot that presently serves the group picnic shelter. This lot will continue to serve the existing group picnic area and will serve expanded picnic areas in this vicinity.
5. A second group picnic shelter should be constructed in the vicinity of this new parking lot. This area is generally open, gently sloping and provides adequate space for approximately 150 people. Toilet facilities, horseshoe pits and a totlot should be constructed in this vicinity to support this group facility (the existing group picnic capacity removed with the archery range for the construction of a new parking lot will be replaced by this new facility).

6. A nature study center and a series of nature trails should be developed in the area to the west of the existing group picnic shelter. The terrain is far too steep and inconsistent for picnic development. However, the existing vegetation is a fine example of a typical Southern New England mature mixed hardwood/softwood forest with groves of larch and hornbeam interspersed. This vegetation might provide an interesting base for the development of an environmental interpretive program for school aged children. A bridge will be needed to span an existing chasm if a loop trail system is developed. The study center need only be a covered space where exhibits could be displayed or lectures given. The shelter will be easily convertible to a group picnic shelter if necessary.

7. A fourth new parking lot should be constructed in the vicinity of the existing bandshell and basketball court. This lot will accommodate a minimum of 45 cars and will be used by those utilizing newly expanded picnic facilities. Access to this lot will be via an improved road built on an existing road bed that presently runs parallel to the park boundary closest to
the swimming pool. Use of this lot may be strictly limited to peak-use days as necessary, although access might also be considered for daylight hours only.

8. The northern section of the park should be improved for individual picnic sites. Improvements would include selective clearing and grubbing in all wooded areas to remove noxious plants. Clearing should be limited to those areas having a gradient of 10% or less. The picnic facilities should be limited to individual portable tables and trash receptacles. Barbeque pits or fireplaces are not recommended for this area. Use of this area will be directed towards those park users who find it enjoyable to walk into the woods to enjoy a picnic. All cleared areas should be linked to the parking lot and each other site by narrow wood chip paths. This will encourage people to generally walk where the Parks and Rec Commission prefers and will somewhat reduce the impact of this type of activity on the understory vegetation that is to remain.

9. The primary and secondary floodplains of the Coginchaug River should be improved for expanded picnic facilities. Improvements to the upper floodplain will include the removal of stockpiled building materials, selective clearing and grubbing to create individual picnic nooks and the overall elimination of all poison ivy and other offensive plants. All picnic nooks should be connected to a main pedestrian path via narrow wood chip paths to direct walking and discourage straying into areas to remain undisturbed. Picnic facilities should include individual portable tables and trash receptacles. The installation of small grills or fireplaces is encouraged for
this area as the visibility and access for emergency vehicles is excellent.

The primary floodplain should be improved only minimally with the installation of portable picnic tables and barrels. Since this area is subject to annual spring flood waters, all improvements must be removable or resistant to damage from flooding. In all areas where existing vegetation is to be selectively thinned for the establishment of picnic areas, thinning shall include the removal of entire trees and the partial removal of tree crowns. By thinning the tree canopy, additional sunlight will reach the understory plants and aid in the establishment of stable understory or ground cover vegetation.

10. The open field presently used for winter skating and open play in summer should be regraded and leveled to allow for the development of a softball field and a multi-use grass area for court games (volleyball/badminton). The adjacent slopes should be graded into terraces to provide natural seating for viewing of band concerts or other special community events.

11. The present swimming pool/wading pool complex should be improved to provide adequate outdoor space for gatherings. By linking the two facilities with a series of plazas or decks, a facility can be developed which will provide attractive areas for people to sit or sunbathe while their children participate in a swimming program. An ideal use for the expanded deck or plaza areas, in conjunction with the existing or an expanded pool building, would be a senior citizens' center.
Access to the pool complex should be via the improved perimeter road described earlier. Permanent parking for 20 cars with overflow parking for an additional 20 cars should be developed along this road. Pedestrian access to the pool itself would now be from in front of, and at the same grade as, the pool. The distance from the parking areas to the pool would be reduced from approximately 500 feet to 100 feet maximum. Overall, user access to the pool would be greatly improved in order to make use of the pool a far more enjoyable experience than at present.

The goal in improving the pool area is to develop a community-wide facility that will offer attractive, comfortable and organized spaces in which to hold civic events during the warm-weather months.

12. A vita-par-cours or exercise trail of approximately 5,000 feet long should be developed to provide advanced and beginning joggers with the most current exercise concepts available. The course will loop 10 exercise stations complete with apparatus and instructions for use. The existing road bed that loops much of the northern section of the park may be used for the course. The course will, however, utilize some portion of the trails established for the nature study center.

13. Whenever necessary, the perimeter of the park should be heavily planted with hemlock, white pine or spruce trees to create a visual buffer from the adjacent residences. In addition, protective fencing should be erected where trails are developed along the Coginchaug River.
14. "Naturalized" totlots with play equipment should be decentralized into the major picnic areas so that the maximum amount of parental supervision can occur. No central playground areas are recommended.

15. A new archery range should be developed at the most extreme northeastern portions of the park to maximize the separation between this facility and other incompatible uses.
1. Traffic circulation

   - Parking lots (350 cars) $250,000
   - Drives 200,000
   - Trees and protective barriers 55,000

2. Pedestrian circulation

   - Walks (4,800 L.F.) 100,000
   - Bridge 25,000
   - Sun deck and plaza 40,000
   - Protective fencing 24,000

3. Picnic areas

   - Clear and grub 35,000
   - Picnic tables 30,000
   - Cooking grills 12,000
4. Athletic facilities

- Archery range  
  40,000

- Play fields  
  100,000

- Vita-par-cours  
  130,000

SUBTOTAL ------------------------ $1,243,000

SURVEY AND DESIGN FEES -------- 124,300

SUBTOTAL ------------------------ $1,367,300

10% Contingency --------------------- 136,730

TOTAL -------------------------- $1,504,030
III. SUPPORTING STATEMENT OF CHIEF EXECUTIVE OFFICER

WHEREAS, The Planning and Zoning, Park and Recreation Commissions have endorsed the submission of this Pre-Application to obtain Grant-In-Aid assistance to acquire and or develop recreation facilities pursuant to Section 7-131a through Section 7-131m and Section 22a-22 of the General Statutes, I, Michael J. Cubeta, Jr., Chief Executive Officer of the City of Middletown, hereby support the submission of said application to obtain the assistance therein contained.

[Signature]

CHIEF EXECUTIVE OFFICER

City of Middletown
RESOLUTION OF PLANNING AND ZONING COMMISSION

WHEREAS, the Planning and Zoning Commission of Middletown, Connecticut adopted a Plan of Development for the Municipality; and

WHEREAS, the Planning and Zoning Commission has reviewed the proposed development of Veterans Memorial Park for open space purposes, a description of which is here- to attached:

NOW, THEREFORE, BE IT RESOLVED BY THE PLANNING AND ZONING COMMISSION:

1. That the above-described area is in accordance with open space provisions of the Plan of Development adopted by this Planning and Zoning Commission on July 9, 1975, effective date of July 15, 1975, and with periodic amendments thereto.

2. That the Secretary of the Planning and Zoning Commission is hereby authorized to submit a certified copy of this Resolution along with that portion of the minutes of the meeting pertaining to the development of said park for open space which may include recommendations pertinent thereto.

3. Attached hereto and made part of this Resolution is a map showing all Municipally-owned land, and a list designating each type of facility, acreage, and capacity of each facility.

I hereby certify that the foregoing is a true and correct copy of the Resolution adopted by the Planning and Zoning Commission at its meeting held on the 25th day of May, 1983.

Cos Giuffrida, Secretary

Date: May 25, 1983
LEGAL NOTICE

MIDDLETOWN, CONNECTICUT

NOTICE OF DECISION BY THE PLANNING AND ZONING COMMISSION, MIDDLETOWN, CONNECTICUT, at its meeting of May 25, 1983

1. Continuation of Public Hearing started May 25, 1983, concerning application for a Special Exception to permit a PRD, to be located on a portion of the old Myjak farm, on the west side of East Ridge Road, recessed until June 22, 1983. Applicant/agent Ivar A Jozus, Atty. representing Thaddeus P. Bystroncz.

2. Denied proposed subdivision of 20 lots, Congdon Street, applicant/agent Carlos Ortiz, representing Pilgram Associates.

3. Approved proposed subdivision of 3 lots, Newfield Street, applicant/agent Michael R. and Janice M. Augeri.

4. Approved resubdivision of a parcel establishing lots #2 and #3, Brush Hill/ Laurel Grove Roads. Applicant/agent David A. Bascom, L.S.

5. Adopted text change to the Zoning Code concerning Item 13.03.05(c) "Side Yard-Corner Lot" as follows: A side yard along the minor street lot line of a corner lot in any zone, shall have a depth fronting the side street of not less than one-half (½) the depth of the front yard required for the zone in which the corner lot is situated. Applicant/agent Philip F. Karpel, Atty., representing Da Silva Associates Management Corp. Effective date June 7, 1983.


7. Tabled proposed text change to the Zoning Code to permit drive-up service windows for fast food restaurants in B-2 Zone. Applicant/agent Philip F. Karpel, representing Da Silva Associates Management Corp.

8. Tabled application for Special Exception to permit a drive-up window at the proposed Burger King Restaurant, to be located on Washington Street at Plaza Drive. Applicant/agent Philip F. Karpel, Atty., representing Da Silva Associates Management Corp.

9. Accepted withdrawal of Special Exception application to construct multi-family dwellings on Cross Street. Applicant/agent Debra Young.


11. Reapproved a part of Phase I, Executive View Estates off Westfield Street, to rearrange lot lines because a house had been improperly located on a lot.

12. Established zoning category for 634 Main Street as a continuation of a permitted use regarding proposed renovation of building for dwelling units.

Steven J. Leinwand, Chairman
Planning and Zoning Commission

The above legal notice to appear in the Middletown Town Press ONCE.

Friday, June 3, 1983
P.O. #14487
A Public Hearing was held prior to the meeting at 7:00 P.M.

A continuation of the Public Hearing item for a Special Exception to permit a PRD located on a portion of the old Myjak farm on the west side of East Ridge Road was recessed until June 22, 1983, for applicant/agent Ivar A. Jozus, Atty., representing Thaddeus A. Bysiewicz.

Chm. Steven J. Leinwand; Vice-Chm. Stephen T. Gionfriddo; Sec'y: Cos Giuffrida; Seb J. Passanesi; Emanuel A. Pattavina; Rose Santoro; Alternate: Paul H. Sixby; Ex-Officio Salvatore Fazzino, Dir. of Public Works.

Comms. Sebastian J. Garafalo; Vincent J. Loffredo; Ex-Officio Mayor Michael J. Cubeta.

George A. Reif, Dir.; Althea Rinaldi

Lucas Held, reporter, Middletown Press; Martin Kearns, reporter, Hartford Courant; 30 members of the public

RESOLUTION OF PLANNING AND ZONING COMMISSION RELATIVE TO DEVELOPMENT OF VETERANS MEMORIAL PARK

Granted approval of a resolution for funding for Land and Water Conservation Grants for development of Veterans Memorial Park, and in accordance with open spaces provisions of the Plan of Development. Resolution signed by Cos Giuffrida, Secretary, Planning and Zoning Commission, on motion and second by Comms. Gionfriddo and Sbaccio. Vote was unanimous.

Cos Gionfriddo, Secretary Planning and Zoning Commission

GRANTED APPLICATION FOR SPECIAL EXCEPTION TO PERMIT A PRD LOCATED ON A PORTION OF THE OLD MYJAK FARM ON THE WEST SIDE OF EAST RIDGE ROAD UNTIL JUNE 22, 1983, FOR APPLICANT/AGENT IVAR A. JOZUS, ATTY., REPRESENTING THADDEUS A. BYSIEWICZ.
IV. CERTIFICATION OF PUBLIC PARTICIPATION IN PROJECT SELECTION

I hereby certify that a public hearing was held on June 6, 1983, on the development of the recreational facilities known as Veterans Memorial Park and the attached list is a true and correct copy of those individuals and citizen groups who testified at said public hearing.

[Signature]
City and Town Clerk

(City Seal)
NOTICE OF PUBLIC HEARING

The City of Middletown intends to file a pre-application with the Connecticut Department of Environmental Protection for funding under the Federal Land and Water Conservation Fund Program. It is proposed that improvements be made to Veteran’s Memorial Park for the following projects:

- Handicapped accessibility to the swimming pool area, the swimming pool and the bath house.
- Improved vehicular accessibility for handicapped individuals to parking areas.
- Total estimated project cost — $300,000.00.

Under the terms of the Land and Water Conservation Fund Program, the City may receive a 75% reimbursement for completed work.

Citizens are being offered an opportunity to comment on the proposed pre-application. The Common Council will conduct a public hearing on Monday, June 6, 1983 at 6:45 p.m. in the Council Chambers of the Municipal Building. Any and all persons may appear and be heard and written communications received. Information on the proposed pre-application is available in the Park and Recreation Office and the Municipal Development Office.

William M. Kuehn, Jr.,
Municipal Development Coordinator
Wesley Downing
Assistant Director
Park & Recreation Department
Dated at Middletown, Connecticut this 31st day of May, 1983.
COMMON COUNCIL PUBLIC HEARING
MIDDLETOWN, CONNECTICUT
JUNE 6, 1983

Public Hearing
A public hearing of the Common Council of
the City of Middletown was held in the
Council Chamber of the Municipal Building
on Monday, June 6, 1983.

Present
His Honor Michael J. Cubeta, Jr., Mayor;
Council Members Thomas J. Serra, Edward
J. Dzialo, Jr., Emanuel A. Pattavina,
Gerard M. Roccapiore, Francis P. Marino;
Steven J. Leinwand; Paul P. Parisi,
Sebastian J. Garafalo, Stephen T. Gionfriddo,
Betty M. Adams; Corporation Counsel James
V. Guarino; Police Chief George Aylward;
City and Town Clerk Anthony Sbona; City
Stenographer Theresa R. Houston.

Absent
Vincent J. Loffredo, Ernest C. Appellof.

Also Present
Middletown Press Reporter Sherman Beinhorn,
Joseph Tironi, WCNX; and twenty-five members
of the public.

Meeting Called to Order
Mayor Michael J. Cubeta, Jr. called the
public hearing to order at 6:47 P.M.

Mayor Cubeta read the Notice of Public
Hearing which was published in the Middle-
town Press.

Public Hearing Opened
Mayor Cubeta opened the public hearing by
asking for comments from those present.
There being no one from the public that
wished to speak at this time, Mayor Cubeta
then closed the public hearing.

Public Hearing Closed

Meeting Adjourned
Meeting adjourned at 6:49 P.M.

ATTEST:

ANTHONY SBOONA
City and Town Clerk
VII

RESOLUTION OF PARK AND RECREATION COMMISSION

WHEREAS, the Park and Recreation Commission of the City of Middletown has adopted a Conservation Plan for the Municipality; and

WHEREAS, the Park and Recreation Commission has reviewed the proposed development/acquisition of certain areas for open space purposes, a description of which is hereto attached;

NOW, THEREFORE, BE IT RESOLVED BY THE PARK AND RECREATION COMMISSION:

1. That the above-described area is in accordance with the open space provisions of the Conservation Plan adopted by this Park and Recreation Commission.

2. That the Secretary of the Park and Recreation Commission is hereby authorized to submit a certified copy of this Resolution along with that portion of the minutes of the meeting pertaining to the development of said area for open space which may include recommendations pertinent thereto.

I hereby certify that the foregoing is a true and correct copy of the Resolution adopted by the Park and Recreation Commission at its meeting held on the 12th day of May, 1983.
The monthly meeting of the Park & Recreation Commission was called to order at 7:00 p.m. on Thursday, May 12, 1983, in the office of the Park & Recreation Dept.

Chairman Joseph Lombardo
J. Peter Cannata, Richard Dawson, Frank Guida, Gerard Roccapriore and Assistant Director Wes Downing
Daniel Shapiro and Stephen Gionfriddo

Public Hearing: None

Minutes of the April commission meeting were approved on motion by Comm. Roccapriore, seconded by Comm. Cannata. Unanimous vote.

Motion by Comm. Dawson that the Commission accept the resolution regarding adoption of a Conservation Plan for the Municipality and present it to the Council for approval. Second: Comm. Cannata. Unanimous vote.

Motion by Comm. Guida, seconded by Comm. Dawson, to transfer from the Heating Account as follows: $1,500 to Xerox to offset additional expense for copying; $2,500 to Salaries (overtime) and $1000 for upgrading facilities and parks not done before.

Motion by Comm. Guida, seconded by Comm. Roccapriore, that the Mayor investigate the impact on C & R if the Land and Water Grants go through since the City has to put up $75,000 and only $65,000 is allocated up to 1986 for the C & R Fund and inform the Commission what this effect will be. Unanimous vote.

Motion by Comm. Dawson, seconded by Comm. Guida, that a letter be sent by Asst. Director Downing to the Superintendent of Schools requesting his assistance re. the utilization of fields and asking his assistance and suggestions and whatever cooperation he can give the department to relieve additional duties as the dept. does not have sufficient manpower to redo work on fields readied during the day for an evening game. Unanimous vote.


Regarding letter received from Stanley Pac, Commissioner, Dept. of Environmental Protection, Comm. Roccapriore suggests dept. acknowledge receipt of the letter and advise staff to proceed with the application process. Areas included were: 1. downtown park, 2. Main St. planters and 3. Landscaping at Harbor Park. Suggestion was made to add on upgrading of ball fields and recreational facilities (Pat Kidney, Palmer, Snow, Moody & Lawrence). Comm. Guida requested interpretation re. "upgrading" and "conversion" of fields.

(Good luck & best wishes from Commission to Director Bernie O'Rourke)

Commission requested status report of surplus amounts in Park & Rec. budget.

Dawson Report: Report not finalized yet. Discussion held regarding utilizing summer help on fields which need to be turned over and resodded - to be discussed with John Milardo.

Wes Downing to check the possibility of having portable backstops made at Vinal School.

Comm. Roccapriore discussed following concerns: (1) regarding Veterans Memorial Park (money from State through Land & Water Conservation Act) inability in the future to exclude non-residents from the park, (2) how would City's contribution of 25% affect C & R contribution? (3) timing of information received by Commission.

Adjournment: 8:30 p.m.

Eileen Rogers, Park & Recreation Commission Secretary
<table>
<thead>
<tr>
<th>NO.</th>
<th>NAME</th>
<th>ACREAGE</th>
<th>TYPE</th>
</tr>
</thead>
<tbody>
<tr>
<td>1.</td>
<td>Alsop Property</td>
<td>15.2</td>
<td>Passive</td>
</tr>
<tr>
<td>2.</td>
<td>Butternut Hollow</td>
<td>12.7</td>
<td>Active &amp; Passive</td>
</tr>
<tr>
<td>3.</td>
<td>-------------------------</td>
<td>---------</td>
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</tr>
<tr>
<td>4.</td>
<td>Crystal Lake</td>
<td>33.0</td>
<td>Active &amp; Passive</td>
</tr>
<tr>
<td>5.</td>
<td>Denison Road Park</td>
<td>3.3</td>
<td>Active</td>
</tr>
<tr>
<td>6.</td>
<td>Cucia Park</td>
<td>27.0</td>
<td>Active</td>
</tr>
<tr>
<td>7.</td>
<td>Donovan Park</td>
<td>2.1</td>
<td>Active</td>
</tr>
<tr>
<td>8.</td>
<td>Ferry Street</td>
<td>.26</td>
<td>Active</td>
</tr>
<tr>
<td>9.</td>
<td>Field Property (12.8 acres)</td>
<td>22.8</td>
<td>Passive</td>
</tr>
<tr>
<td>10.</td>
<td>Girl's Softball Field</td>
<td>2.1</td>
<td>Undeveloped</td>
</tr>
<tr>
<td>11.</td>
<td>Hubbard Park</td>
<td>2.95</td>
<td>Active</td>
</tr>
<tr>
<td>12.</td>
<td>Kennedy Property</td>
<td>50.4</td>
<td>Passive</td>
</tr>
<tr>
<td>13.</td>
<td>-------------------------</td>
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<td>-----------------------</td>
</tr>
<tr>
<td>14.</td>
<td>MacCarthy Field</td>
<td>3.5</td>
<td>Passive</td>
</tr>
<tr>
<td>15.</td>
<td>McCutcheon Wildlife Sanctuary</td>
<td>29.74</td>
<td>Passive</td>
</tr>
<tr>
<td>16.</td>
<td>Marzalek Park</td>
<td>.41</td>
<td>Active</td>
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<tr>
<td>17.</td>
<td>Newfield Meadows</td>
<td>156.0</td>
<td>Undeveloped</td>
</tr>
<tr>
<td>18.</td>
<td>Palmer Field</td>
<td>9.3</td>
<td>Active</td>
</tr>
<tr>
<td>19.</td>
<td>Pameacha Pond Park</td>
<td>21.0</td>
<td>Passive</td>
</tr>
<tr>
<td>20.</td>
<td>Pat Kidney Field</td>
<td>14.6</td>
<td>Active</td>
</tr>
<tr>
<td>22.</td>
<td>Roosevelt Park</td>
<td>3.0</td>
<td>Active</td>
</tr>
<tr>
<td>23.</td>
<td>Rose Circle</td>
<td>?</td>
<td>Active (by river)</td>
</tr>
<tr>
<td>24.</td>
<td>St. Sebastian's</td>
<td>.14</td>
<td>Active</td>
</tr>
<tr>
<td>25.</td>
<td>Spear Park</td>
<td>2.2</td>
<td>Passive</td>
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</table>
## RECREATION AREAS IN MIDDLETOWN

<table>
<thead>
<tr>
<th>NO.</th>
<th>NAME</th>
<th>ACREAGE</th>
<th>TYPE</th>
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<tbody>
<tr>
<td>26.</td>
<td>Traverse</td>
<td>?</td>
<td>Active</td>
</tr>
<tr>
<td>27.</td>
<td>Veteran's Memorial Park</td>
<td>39.0</td>
<td>Active</td>
</tr>
<tr>
<td>28.</td>
<td>Union Park</td>
<td>1.3</td>
<td>Passive</td>
</tr>
<tr>
<td>29.</td>
<td>Washington Green</td>
<td>3.3</td>
<td>Passive</td>
</tr>
<tr>
<td>30.</td>
<td>Westfield Falls</td>
<td>4.0</td>
<td>Passive</td>
</tr>
<tr>
<td>31.</td>
<td>Wilcox Island</td>
<td>16.5</td>
<td>Passive</td>
</tr>
<tr>
<td>32.</td>
<td>Woodbury Circle</td>
<td>.25</td>
<td>Active</td>
</tr>
<tr>
<td>33.</td>
<td>Zoar Pond</td>
<td>24.7</td>
<td>Active &amp; Passive</td>
</tr>
<tr>
<td>34.</td>
<td>Riverfront Recreation</td>
<td>6.4</td>
<td>Active &amp; Passive</td>
</tr>
<tr>
<td>34.1</td>
<td>Riverfront Boat House</td>
<td></td>
<td>Active</td>
</tr>
<tr>
<td>34.3</td>
<td>Riverfront Restaurant</td>
<td></td>
<td></td>
</tr>
<tr>
<td>35.</td>
<td>Town Farm's Park</td>
<td>6.0</td>
<td>Passive</td>
</tr>
</tbody>
</table>

* Capacity figures are determined from national recreation standards which sets a minimum of one acre of park for every one hundred persons of population.

1. Alsop property is in a flood plain and environmentally sensitive area. It may not hold the intended capacity. Newfield Meadows is mostly wetland and flood plain as well, and may not hold the intended capacity.

2. Pameacha Pond Park is water only and the City must acquire land as access to it.

3. Wilcox Island has no access and may be difficult to be utilized.

Number of item is keyed to map of Middletown's Current Land Use attached.

Numbers 3 and 13 are omitted because there are no specifications for these for these numbers in Existing Community Facilities of Middletown publication, the source used for identifying recreational areas on the accompanying map.
COMMUNITY FACILITIES

Every community requires certain facilities which are designed to serve the general public. These facilities and the lands on which they are located are usually in public ownership. They are planned, constructed, and operated by a governmental entity or by a private organization under governmental regulation. Such public or semipublic facilities serve either the entire population of the City or a particular geographic area of it.

Community facilities include the following: (a) a variety of buildings to house administrative, educational, cultural, health, safety, recreational, and service needs; (b) public works and utilities to provide water, power, heat, light, communications, sewage treatment, flood control, solid waste disposal, and transportation; and (c) public lands to accommodate the buildings and public works facilities and to provide open space for parks, playgrounds, malls, landscaping and beautification.

Community facilities should be planned and developed so that they will enhance the community's objectives. They should serve the residential, commercial and industrial activities within the community.

They must not conflict with adjacent land uses or be a blighting influence. On the contrary they should stimulate other desirable land uses and improve the physical appearance of the community.

The Community Facilities Component of the Plan of Development is directly associated with the Capital Improvements Program which is a supplementary document to this Plan.
1. RECREATION

Middletown is incorporated as a City, but besides having highly developed urban areas, it also has large rural areas. Much of Middletown's total land belongs to one or another of the institutions located here, including some State park and forest land. This land is likely to remain open, or sparsely used, in the foreseen future. In addition, a considerable amount of the total available land area in Middletown is topographically unsuited to highly intensive development.

It is apparent that there will be areas with a mixture of business, industrial and residential characteristics, but most of the City will be residential. These variations do not make feasible the strict application of usual standards for recreation facilities.

Certain types of facilities serve the entire community, such as a large forest or park. Others serve special segments of the population; such as ball grounds or tennis courts. Still others serve small neighborhood areas, offering places where small children can play, and adults can sit or stroll. Low density suburbs, where each family has its own back yard, require less of neighborhood facilities than more compact residential areas.

The Community-Wide Citizen Survey had several questions on recreational facilities. However, an extensive evaluation of Middletown's recreational facilities and park and recreation improvement plan has not been done since 1964, when one was prepared by the Allen Organization of Bennington, Vermont. This report listed thirty specific proposals for the use and improvement of existing areas, and the acquisition of new ones. These recommendations
were based on data from the Plan of Development. Certain recommendations are still relevant and can be modified to meet Middletown's planned future.

RIVERFRONT PARK

The riverfront, until recently, has been neglected. The proposed park is Middletown's connection with the river. It can add to the attractiveness of City's center, and become an important amenity to the central business district.

The City should undertake a program of stabilizing the riverbank by installing a bulkhead creating a retention wall. The park itself should be landscaped, and provided with walks and benches for public enjoyment.

Immediately south of Sumner Creek there is a small area now used as a storage terminal and waste treatment facility. South of this area, the river remains in its natural state. The shore should be a gradually improved to take advantage of the scenic vistas of the valley.

PLAYFIELD AND ATHLETIC FACILITIES

Organized sports require larger facilities than those available in neighborhood playgrounds, particularly when there are a large number of spectators. Currently, there are three major playfields where organized sports are played.

The Pat Kidney Field is located besides Woodrow Wilson Junior and Senior High Schools. It is also used by other groups, particularly for softball. It has grandstand seating. Additional land should be
acquired to give a more adequate site for these schools, and for related athletic and other recreational facilities. Palmer Field lies next to the Veterans Memorial Park, but is separated by the Coginchaug River. It contains a baseball field. It is recommended that the Park be improved.

There are several other potential areas for athletics—Hubbard Park, and at the school sites.

The addition of tennis courts at several locations will be especially popular with adults, and might even be self-supporting.

**LARGE CITY WIDE PARKS**

There are two major parks which serve a large part of the City.

Veterans Memorial Park is a 39 acre tract. It has a well equipped playground and is close to a growing residential area.

In recent years, the land around Crystal Lake has been improved. It now has facilities from picnics and swimming, as well as informal games.

**CONSERVATION AND PARK DEVELOPMENT**

Many areas of wetland and stream valleys in Middletown should be acquired for conservation purposes. By degrees, these could form greenbelts, protective stream flows, and be important in the extension of sewer and drainage systems. At various places, these greenbelts maybe widened to form park areas of sufficient size.
MIDDLETOWN, CONNECTICUT

POPULATION ESTIMATE - 1983

1980 U. S. Census Count 39,040

Increase New Inhabitants
(April 1980 to December 1982) 469

Increase Natural Increase
(April 1980 to December 1982) 236

(Less figures to round off numbers) 45

39,700

A major component of an ever changing city is its population. Any significant increase or decrease will affect the physical characteristics or demands for services and facilities in any well-planned community. Population is utilized and determines demands for additional development for residences, commercial activities, community facilities, and education. To be a useful planning tool, the population count needs to be updated periodically by projection or estimates to accommodate future demand.

The following estimate for the City of Middletown for year end 1982 is based on existing data available from various City departments. The population count for Middletown in the April 1980 Census was established at 39,040 inhabitants, with an average family makeup at 2.55 persons. Using these figures as a basis, an estimate can be made utilizing new dwelling units constructed since April 1980. Only information, relative to Certificates of Occupancy issued and not Building Permits issued, as supplied by the City of Middletown Building Department is used in the following estimate. (No attempt is made to analyze any increase or decrease in the inhabitants of institutions in Middletown, but the data is carried in these calculations as being similar to that in the 1980 Census.)

Certificates of Occupancy Issued

<table>
<thead>
<tr>
<th>Period</th>
<th>Number of Dwelling Units</th>
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<tbody>
<tr>
<td>April 1980 to December 1980</td>
<td>89 DU</td>
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<tr>
<td>Calendar Year 1981</td>
<td>70 DU</td>
</tr>
<tr>
<td>Calendar Year 1980</td>
<td>55 DU</td>
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<tr>
<td><strong>Total</strong></td>
<td><strong>214 DU</strong></td>
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Demolition Permits Issued

<table>
<thead>
<tr>
<th>Period</th>
<th>Number of Dwelling Units</th>
</tr>
</thead>
<tbody>
<tr>
<td>April 1980 to December 1980</td>
<td>5 DU</td>
</tr>
<tr>
<td>Calendar Year 1981</td>
<td>2 DU</td>
</tr>
<tr>
<td>Calendar Year 1982</td>
<td>0 DU</td>
</tr>
<tr>
<td><strong>Total</strong></td>
<td><strong>7 DU</strong></td>
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</tbody>
</table>

Total New Dwellings Per Year

<table>
<thead>
<tr>
<th>Period</th>
<th>Number of Dwelling Units</th>
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</thead>
<tbody>
<tr>
<td>April 1980 to December 1980</td>
<td>34 DU</td>
</tr>
<tr>
<td>Calendar Year 1981</td>
<td>68 DU</td>
</tr>
<tr>
<td>Calendar Year 1982</td>
<td>55 DU</td>
</tr>
<tr>
<td><strong>Total</strong></td>
<td><strong>207 DU</strong></td>
</tr>
</tbody>
</table>

1980 Census Middletown Residents 39,040

New Dwelling Units X Average Family

\[ 207 \times 2.55 = 528 \]

Total Estimate - 1982 39,568*
Population Estimate - 1982 - Cont’d.

The calculations, supra, have not changed any of the other basic information of the 1980 Census, namely in 1980 a vacancy rate of dwelling units was 4.3% of the total dwelling units enumerated. If we go one step further and assume that 4.3% or 23 of all new dwelling units counted were vacant (23 x 2.55 = 59) then the above (*) figure can be diminished by 59 people leaving an estimated 1982 population of 39,509 rounded off to ......................... 39,500.

Another method of estimation that can be utilized is a natural increase or natural decrease by births and deaths data provided by the City of Middletown Health Department (see below). The City of Middletown enjoyed a natural increase with 1,190 births surpassing 954 deaths to increase the population by 236 inhabitants who are residents. Adding this figure to the above total of 39,500 we now have a population of (39,500 + 236)

rounded off to

39,736
39,735

The last amount, supra, is still maintaining a constant of 4.3% vacancy ratio which can be construed as any out-migration from the City.

HEALTH DEPARTMENT STATISTICS

Births

<table>
<thead>
<tr>
<th>Period</th>
<th>Number</th>
</tr>
</thead>
<tbody>
<tr>
<td>April 1980 to December 1980</td>
<td>314</td>
</tr>
<tr>
<td>Calendar Year 1981</td>
<td>451</td>
</tr>
<tr>
<td>Calendar Year 1982 (Estimated)</td>
<td>425</td>
</tr>
<tr>
<td>(For 1982 only Middletown residents born in Middletown reported)</td>
<td></td>
</tr>
<tr>
<td>Total</td>
<td>1190</td>
</tr>
</tbody>
</table>

Deaths

<table>
<thead>
<tr>
<th>Period</th>
<th>Number</th>
</tr>
</thead>
<tbody>
<tr>
<td>April 1980 to December 1980</td>
<td>240</td>
</tr>
<tr>
<td>Calendar Year 1981</td>
<td>364</td>
</tr>
<tr>
<td>Calendar Year 1982 (Estimated)</td>
<td>350</td>
</tr>
<tr>
<td>(For 1982 only Middletown residents dying in Middletown reported)</td>
<td></td>
</tr>
<tr>
<td>Total</td>
<td></td>
</tr>
</tbody>
</table>

Total Natural Increase + 954

Rather than being definitive with a figure of 39,735 population estimations should be rounded off further to nearest hundreds. Therefore the City using the data presented should count its population as of December 31, 1982 as

39,700 Inhabitants
**Connecticut: 1980 Census of Population and Housing**
**Economic Characteristics**
**Income in 1979 for: Middletown**

**Per Capita Income**
- Total: $7160
- Noninstitutional Persons: $7419

<table>
<thead>
<tr>
<th>Income Range</th>
<th>Households</th>
<th>Families</th>
</tr>
</thead>
<tbody>
<tr>
<td>Less than $2,500</td>
<td>14134</td>
<td>9502</td>
</tr>
<tr>
<td>$2,500 to $4,999</td>
<td>451</td>
<td>117</td>
</tr>
<tr>
<td>$5,000 to $7,499</td>
<td>1092</td>
<td>203</td>
</tr>
<tr>
<td>$7,500 to $9,999</td>
<td>1016</td>
<td>471</td>
</tr>
<tr>
<td>$10,000 to $12,499</td>
<td>1097</td>
<td>558</td>
</tr>
<tr>
<td>$12,500 to $14,999</td>
<td>1153</td>
<td>678</td>
</tr>
<tr>
<td>$15,000 to $17,499</td>
<td>1249</td>
<td>813</td>
</tr>
<tr>
<td>$17,500 to $19,999</td>
<td>1093</td>
<td>738</td>
</tr>
<tr>
<td>$20,000 to $22,499</td>
<td>1037</td>
<td>721</td>
</tr>
<tr>
<td>$22,500 to $24,999</td>
<td>1035</td>
<td>857</td>
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<td>834</td>
<td>701</td>
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<td>$27,500 to $29,999</td>
<td>871</td>
<td>688</td>
</tr>
<tr>
<td>$30,000 to $34,999</td>
<td>668</td>
<td>616</td>
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<tr>
<td>$35,000 to $39,999</td>
<td>925</td>
<td>782</td>
</tr>
<tr>
<td>$40,000 to $49,999</td>
<td>725</td>
<td>656</td>
</tr>
<tr>
<td>$50,000 to $74,999</td>
<td>571</td>
<td>526</td>
</tr>
<tr>
<td>$75,000 or more</td>
<td>247</td>
<td>232</td>
</tr>
<tr>
<td></td>
<td>70</td>
<td>65</td>
</tr>
</tbody>
</table>

**Median**
- $17308
- $21085

**Mean**
- $19342
- $22587

**Unrelated Individuals 15 Years and Over**

<table>
<thead>
<tr>
<th>Income Range</th>
<th>Totals with Income</th>
</tr>
</thead>
<tbody>
<tr>
<td>Less than $1,000</td>
<td>7335</td>
</tr>
<tr>
<td>$1,000 to $1,999</td>
<td>804</td>
</tr>
<tr>
<td>$2,000 to $2,999</td>
<td>816</td>
</tr>
<tr>
<td>$3,000 to $3,999</td>
<td>570</td>
</tr>
<tr>
<td>$4,000 to $4,999</td>
<td>626</td>
</tr>
<tr>
<td>$5,000 to $5,999</td>
<td>456</td>
</tr>
<tr>
<td>$6,000 to $6,999</td>
<td>322</td>
</tr>
<tr>
<td>$7,000 to $7,999</td>
<td>331</td>
</tr>
<tr>
<td>$8,000 to $8,999</td>
<td>323</td>
</tr>
<tr>
<td>$9,000 to $9,999</td>
<td>254</td>
</tr>
<tr>
<td>$10,000 to $11,999</td>
<td>283</td>
</tr>
<tr>
<td>$12,000 to $14,999</td>
<td>459</td>
</tr>
<tr>
<td>$15,000 to $24,999</td>
<td>727</td>
</tr>
<tr>
<td>$25,000 to $49,999</td>
<td>1114</td>
</tr>
<tr>
<td>$50,000 or more</td>
<td>230</td>
</tr>
<tr>
<td></td>
<td>20</td>
</tr>
</tbody>
</table>

**Median**
- $6222

**Mean**
- $8346
RESOLUTION

BE IT RESOLVED BY THE COMMON COUNCIL OF THE CITY OF MIDDLETOWN:

That the Mayor be and is hereby authorized to file a pre-application with the Connecticut Department of Environmental Protection for funds to improve Veteran's Memorial Park under the Federal Land and Water Conservation Fund Program.

Passed and Adopted by Common Council, City of Middletown at its Meeting held on

[Signature] 3

[Date]

1983
AFFIRMATIVE ACTION PLAN
FOR THE CITY OF MIDDLETOWN

Prepared by: Thomas Malecky,
Personnel Director
6/1/82
<table>
<thead>
<tr>
<th>Section</th>
<th>Page</th>
</tr>
</thead>
<tbody>
<tr>
<td>20-10 Affirmative Action; Policy and Purpose</td>
<td>1</td>
</tr>
<tr>
<td>20-11 Affirmative Action; Adoption of Plan</td>
<td>1</td>
</tr>
<tr>
<td>20-12 Affirmative Action Policy Statement</td>
<td>2</td>
</tr>
<tr>
<td>20-13 Responsibility for Implementation</td>
<td>3</td>
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<tr>
<td>20-14 Utilization Analysis</td>
<td>4</td>
</tr>
<tr>
<td>20-15 Deficiency Identification Audit</td>
<td>4</td>
</tr>
<tr>
<td>20-16 Affirmative Recruitment</td>
<td>5</td>
</tr>
<tr>
<td>20-17 Job Qualifications and testing</td>
<td>5</td>
</tr>
<tr>
<td>20-18 Career Development</td>
<td>5</td>
</tr>
<tr>
<td>20-19 Equal Benefits</td>
<td>6</td>
</tr>
<tr>
<td>20-20 Leave Policies</td>
<td>6</td>
</tr>
<tr>
<td>20-21 Goals and Timetables</td>
<td>6</td>
</tr>
<tr>
<td>20-22 External Relationships</td>
<td>7</td>
</tr>
<tr>
<td>20-23 Staff Orientation in Equal Employment Opportunity</td>
<td>7</td>
</tr>
<tr>
<td>20-24 Dissemination of Plan</td>
<td>8</td>
</tr>
<tr>
<td>20-25 Monitoring Performance</td>
<td>8</td>
</tr>
</tbody>
</table>
ARTICLE III. EMPLOYMENT PRACTICES AND PROCEDES.

Sec. 20-10. Affirmative Action; Policy and Purpose.

It is the public policy of the City of Middletown to foster equal opportunity for all its citizens to obtain meaningful employment and attain economic security without regard to race, color, religion, age, sex, marital status, ancestry, national origin or physical or mental handicap. It is the responsibility of government to assure that every individual is afforded an equal opportunity to enjoy a full and productive life and that the failure to provide such equal opportunity whether because of discrimination, prejudice, intolerance or inadequate education, training, housing or health care not only threatens the rights and privileges of our inhabitants but menaces the institutions and foundations of a free democratic society and threatens the peace, order, health, safety and general welfare of our inhabitants. In recognition of its responsibility to take affirmative action, the City of Middletown shall recruit, hire, train and promote persons in all job classifications without regard to race, color, age, sex, marital status, religion, ancestry, national origin or any physical or mental handicap, except in the case of a bona fide occupational qualification or need.

(4/7/80)

Sec. 20-11. Affirmative Action; Adoption of Plan.

The City of Middletown shall abide by the affirmative action plan adopted by the Common Council by ordinance on July 6, 1982 and filed in the Town Clerk's Office. Said plan shall be reviewed each year at the regular January meeting of said Council. The affirmative action plan shall be amended or reaffirmed and the plan as amended or reaffirmed shall be filed with the Town Clerk within ten (10) days after adoption by the Common Council.

(7/6/82)
20-12 AFFIRMATIVE ACTION POLICY STATEMENT

The employment policies and practices of the City of Middletown are to recruit and employ qualified job applicants without discrimination based on race, color, religious creed, age, sex, national origin, ancestry, or disability. No employee shall be subjected to sexual harassment by others in seeking to attain employment or while being employed.

Such actions shall include, but not be limited to, the following:

a. Employment upgrading, demotion or transfer;
b. Recruitment or recruitment advertising;
c. Lay-off or termination;
d. Rates of pay or other forms of compensation; and selection for training, including, apprenticeship, if any.

The City of Middletown emphasizes this policy to assure compliance to the Civil Rights Act of 1964 as amended, the Age Discrimination in Employment Act of 1967, Presidential Executive Orders #11246 and #11375, the Connecticut Fair Employment Practices Act (Chapter 563 of the Connecticut General Statutes annotated re. 1958, as amended), the Rehabilitation Act of 1974, Title IX of the Education Amendments of 1972, Title VII and VIII of the Public Health Service Act and the City of Middletown Ordinances as set down in Article III. Employment Practices and Procedures and all other laws which pertain to Equal Employment Opportunity. The City of Middletown recognizes that certain positive steps must be taken; and it will, therefore, undertake a program of Affirmative Action to make known its commitment in this regard.

The City of Middletown will additionally assert its leadership within the Community to achieve full employment and effective utilization of the capabilities and productivity of all persons without regard for race, color, religious creed, age, sex, national origin, ancestry, or disability.

The Affirmative Action Officer and Administration of the City share in the responsibility of developing, implementing and achieving the Equal Opportunity and Affirmative Action Programs for the City of Middletown under the direction of the City's Human Relations Director who shall act as the City's Affirmative Action Officer.

The Affirmative Action Officer will review and analyze the City's personnel policies to detect any problem areas, recommend and assist in the necessary corrective action to be taken in the resolution of any problems. Said Affirmative Action Officer shall recommend to the Mayor timetables and goals and recommend the required follow-up action to be taken to provide full compliance with Equal Opportunity laws and the Affirmative Action Programs of the City of Middletown.
RESPONSIBILITY FOR IMPLEMENTATION

A. The Mayor

Ultimate responsibility for achievement of equal employment opportunity in the City, through this Affirmative Action Plan and otherwise, is assigned to the Mayor as Chief Executive Officer.

B. The Affirmative Action Officer

The Mayor assigns responsibility for the day-to-day operation and implementation of this Plan to the Affirmative Action Officer. The responsibilities of the A.A.O. may include, among other things:

1. Assistance to the Personnel Director in the development and updating of a written Affirmative Action Plan and assuring that it conforms with all applicable laws and regulations.

2. General coordination of programs established under the plan.

3. Collecting, analyzing, and the proper publishing of all statistical data called for in this plan.

4. Preparation of all government reports required with regard to equal employment opportunity in the City and to the operation of this plan.

5. Assistance to department heads and the Mayor on needed technical advice or support in meeting their responsibilities under this plan and applicable laws and regulations generally.

6. Establishment of liaison with non-profit minorities' and women's organizations which specialize in recruiting minorities and with such organizations capable of producing qualified minority and women applicants for employment by the City along with regular evaluation of the effectiveness of such organizations.

7. Annual or more frequent review of employment practices in the City - and of such related documents as job descriptions, application forms, job announcements, etc. - to help assure that any such practices which are discriminatory are eliminated or modified.

8. Assistance to the Personnel Office in development of affirmative recruitment programs to help achieve their goals under this plan.

9. Preparation of an annual report on Affirmative Action in the City, for submission to the Mayor and for review by the Common Council at its regular January meeting.

C. Director of Personnel

The Director of Personnel is responsible under this plan to take the following actions:


2. Maintenance of all central personnel records in a manner consistent with applicable employment practice laws and regulations and with the requirements of this plan.
3. Development and maintenance of all personnel directives in a manner that is consistent with applicable laws and regulations, and with this plan.

4. Periodic review of the City's Classification Plan, compensation plan, procedures, benefit packages, leave policies, training and career development programs, and other employment practices, to assure that all such practices conform with current legal and regulatory requirements and the provisions of this plan.

20-14 UTILIZATION ANALYSIS

In compliance with applicable government regulations, and as set forth in this plan, the City of Middletown will conduct a utilization analysis.

The analysis will be conducted separately for minority group members and women and will be constructed to determine, on both a City-wide and departmental basis, the extent to which minority group members and women have been employed in the major job categories by the City at rates which are consistent with their availability in the relevant labor market. The utilization analysis should be updated annually.

20-15 DEFICIENCY IDENTIFICATION AUDIT

The City of Middletown will examine all classification, qualification, recruitment, hiring, promotional and other employment practices in order to identify all such practices which may have contributed to the underutilization of minorities and women. Any practices which have adverse impact on the employment of minorities or women will be replaced with practices which are not discriminatory.

Initially and periodically, the specific practices to be examined will include the following:

1. The procedures by which job descriptions and minimum experience and training requirements are established for new positions.

2. The recruitment system, including the procedures by which both the Personnel Department and the appointing authority utilize affirmative action in recruitment and appointment.

3. All application forms and related applicant processing documents.

4. All written pre-employment and promotional tests.

5. All criteria utilized as disqualifying factors for employment.

6. All procedures utilized in offering opportunities for advancement within the City government.

In coordinating the review of these practices, the A.A.O. will work in close consultation with the Personnel Director, the Personnel Board and the Mayor. The results of this review shall be reported to the Mayor.
AFFIRMATIVE RECRUITMENT

The City of Middletown recognizes that preferential hiring on the basis of minority status or sex would be unlawful, even as a means of addressing underutilization of minorities or women. Accordingly, the City undertakes a vigorous program of affirmative recruitment for minority group members and women in all job categories which are found to have been underutilized. Whether or not such underutilization currently exists, the City will conduct an expanded program of open recruitment in all positions to avoid possible discriminatory effects. The City of Middletown's Affirmative recruitment program will include, but not be limited to, the following actions:

1. Development of search strategies for qualified minorities and women for executive level appointments.

2. Positive affirmative recruitment plans.

3. Broad public announcements of vacancies which shall include the forwarding of copies of same to all interested minority and women organizations.

4. Recruitment at minority and women's colleges and universities.

5. Monitoring of each high level position recruitment.

JOB QUALIFICATIONS AND TESTING

The Personnel Director, with the assistance of the A.A.O., will conduct and/or coordinate a review of all job descriptions, minimum experience and training requirements, job qualifications, and written and oral tests to determine which have an adverse effect in the hiring of any group on the basis of sex or race.

In conducting or coordinating the review, the Personnel Director and the A.A.O. will analyze each job by actual tasks performed and the skill level needed to perform those tasks. If a determination is made that a job description or set of qualifications has an adverse effect on minorities or women, and is not job related, the Personnel Director will take the necessary steps on behalf of the City to suspend further use of the qualifications.

The A.A.O. may make recommendations regarding the content of jobs and the impact of qualifications for them.

In order to assure that the adverse effects of any written tests used by the City are detected, the Director of Personnel in consultation with the A.A.O. will maintain records of the pass/fail grades by race and sex of all individuals who take the tests. The A.A.O. will advise the Mayor if any test appears to have an adverse impact on minorities or women.

CAREER DEVELOPMENT

An equitable distribution of minorities and women throughout all job classifications will be the result of initial assignments, and subsequent transfers, promotions, and training. To assure that minorities and women are given access to all positions in the City, the following practices and policies shall apply:
1. Initial referrals for job interviews in various departments will be made with deliberate consideration of affirmative action goals.

2. All employees will be permitted to apply for transfer or promotions in the City without advance approval by, or notice to, the present supervisor.

3. All employees who apply for position openings and are not selected will be so informed in writing.

4. The Director of Personnel and the A.A.O. will develop a program to provide advancement to all lower level employees.

5. In-service training, and other training programs will be reviewed periodically by the Affirmative Action Officer for possible improvements to better achieve the purposes of this plan.

6. The Personnel Office will develop and maintain specific career ladders to assure that minorities and women will not be relegated to "dead end" jobs.

20-19 EQUAL BENEFITS

1. The Personnel Office and A.A.O. will review, at least annually, all benefits for employees of the City to assure that all benefits are available to employees without discrimination. The review will include all medical, hospital, accident and life insurance programs as well as any other benefits provided by the City.

2. The City will not participate in any medical insurance programs that discriminate unlawfully with regard to coverage of any illness or disability.

3. The City will not participate in any retirement, pension, insurance, or other similar benefit program, unless the benefits from the City's contributions are equal for all employees without unlawful discrimination because of sex, or other covered grounds.

20-20 LEAVE POLICIES

1. All leave policies of the City of Middletown will be formulated and administered without discrimination on the basis of sex or any other prohibited ground.

2. Pregnancy, miscarriage, child birth, and recovery therefrom will be considered by the City as temporary physical disabilities under the City's leave programs.

3. The City will not maintain any written or unwritten policy which excludes applicants or employees from employment with the City because of pregnancy. Also, employees who are pregnant will not be required to stop work at a time other than that specified by their personal physicians.

4. Extended leaves of absence without pay will be granted without discrimination because of sex or any other prohibited ground.

20-21 GOALS AND TIMETABLES

1. The City of Middletown will establish goals and timetables relating to the employment of minorities and women in each major job category in which they are underutilized by the City.
2. The goals and timetables will be stated as projections of the likely representation of minorities and women which will exist on specified dates in covered positions as a result of the City's good faith efforts to implement all aspects of its Affirmative Action Plan.

3. The projections will be based on the utilization analysis referred to in Section 20-14 above as a result of anticipated turnover.

4. The City's goals and timetables will not be developed or administered as quotas nor will they be administered in a manner which discriminates in hiring, appointment, or promoting any individual on grounds of race, color, religion, sex or national origin.

5. Goals and timetables will be projected, for appropriate positions, for women and racial and ethnic minorities. Goals and timetables will not be projected, and utilization analysis will not be conducted, on the basis of religion, age, handicap, or veteran status.

20-22 EXTERNAL RELATIONSHIPS: Union, Employment Agencies, Contractors

Nothing in this plan should be interpreted as invalidating any lawful provision of any contract existing between the City and a union or other duly established bargaining agent of employees. The City will not be a party to a collective bargaining agreement which violates equal employment opportunity laws and regulations to which the City is subject. The appropriate officials of all unions and other bargaining agents will be provided copies of this Affirmative Action Plan.

All contractors having contracts with the City and its various agencies who are subject to Executive Order #11246 as well as any applicable state or local law or regulation regarding non-discrimination in government contracts, will be advised of the City's policy of non-discrimination, and of the contractor's obligation thereunder.

20-23 STAFF ORIENTATION IN EQUAL EMPLOYMENT OPPORTUNITY

Responsible supervisory personnel will be given orientation sessions regarding the provisions of the plan, applicable local, state, and federal regulations and equal employment opportunity law generally.

Responsible supervisory personnel will also be provided with copies of this plan. Update sessions will be held periodically, with responsibility for Equal Employment Opportunity orientation and training sessions assigned to the Affirmative Action Officer.

All employees in the Personnel Office who have any direct responsibilities in the selection process will receive the equivalent of at least one full day of orientation regarding this Affirmative Action Plan, as well as general training with regard to the provisions for Equal Employment laws.

Special meetings or orientation sessions will be organized to inform non-supervisory personnel and employees of their rights and obligations under the City's Affirmative Action Plan.

Page 7
This Affirmative Action Plan is a public document. One or more copies of this document will be kept on file at the Mayor's Office, the Town and City Clerk's Office, the Russell Library, the Personnel Office, and the Human Relations Office. It shall be made available for inspection to interested persons upon request.

A copy of the plan will be given to each department head. They in turn will be requested to review the plan, make its contents known to all supervisors in the department, and to acknowledge that they have taken those steps.

A brief summary of the policy statement and plan will be prepared by the Affirmative Action Officer and circulated to all present employees. New employees will receive a copy as they are hired.

External recruitment sources used by the City, including unions, colleges, universities and organizations specializing in the recruitment of minorities and women, will be informed of the City's Non-Discrimination Policy and Affirmative Action Plan. They will be provided with copies of the policy statement and requested to refer minorities and women for all positions listed by the City.

Additional steps in dissemination may be taken from time to time by the Affirmative Action Officer.

MONITORING PERFORMANCE

The Personnel Office under procedures developed by the Affirmative Action Officer and the Personnel Office will maintain at least the following records in support of this Affirmative Action Plan:

1. Applicant flow by race, sex, national origin and source of applicants.

2. Test scores and rankings on eligibility lists, by race, sex, and national origin.

3. Hires by race, sex, and national origin.

4. Initial placement after hired, department to which assigned, and position by race, sex and national origin.

5. Transfers and promotions, by race, sex, and national origin.

6. Voluntary and involuntary terminations by race, sex, and national origin.

The Affirmative Action Officer will review all of the above records, at least annually to assure compliance with this plan.

All appropriate reports on Affirmative Action will be circulated to all supervisory and managerial personnel. The Affirmative Action Officer will make personal contact with each department head whose department appears to have significant deficiencies in Affirmative Action, seek explanations for the deficiencies, and offer assistance in overcoming them where appropriate.
Ordinance

BE IT ORDAINED BY THE COMMON COUNCIL OF THE CITY OF MIDDLETOWN:

1. That Sections 20-28 to 20-43 of the Code of Ordinances be renumbered as Sections 20-40 to 20-57, inclusive.
2. That Sections 20-21 to 20-26.4 of the Code of Ordinances be renumbered as Sections 20-30 to 20-38, inclusive.
3. That Section 20-12 of the Code of Ordinances be renumbered as Section 20-29.
4. That Sections 20-10 and 20-11 of the Code of Ordinances be repealed and the following new Sections 20-10 to 20-25 be enacted in lieu thereof.

Passed and Adopted by Common Council, City of Middletown at its Meeting held on [date].

[Signature]
STATE/FEDERAL CLEARINGHOUSE  
OMB Circular A-11 Project Authorization and Review System and  
Federal Aid Management Information System.  

EARLY NOTICE OF INTENT  
TO APPLY FOR FEDERAL ASSISTANCE  
OMB Control No. 2504-0043 Project Authorization and Review System and  
Federal Aid Management Information System.  

10. State/Federal Clearinghouse, Dept. of Finance & Control, 340 Capital Avenue, Hartford, Conn. 06115.  

APPLICANT: Project Title (12-45): Project Title: Veterans Memorial Park Improvements  
City of Middletown  
Municipal Building, 245 DeKoven Drive  
Michael J. Cubeta, Jr., Mayor  

PROJECT TITLE (12-45): Project Title: Veterans Memorial Park Improvements  
City of Middletown  
Municipal Building, 245 DeKoven Drive  
Michael J. Cubeta, Jr., Mayor  

PROJECT SUMMARY DESCRIPTION (12-45): The project is for improvements to the swimming and access facilities at Veterans Memorial Park with special emphasis on providing handicapped accessibility to the swimming pools, bathhouses, and designated parking areas.  

Midstate Planning Region  
Middletown, Connecticut  

SPECIFIC BENEFICIARIES OF TARGET GROUP(S): The project is intended to benefit the general public.  

SIZE OR SCALE OF PROJECT (12-45): The project is for improvements to the swimming and access facilities at Veterans Memorial Park with special emphasis on providing handicapped accessibility to the swimming pools, bathhouses, and designated parking areas.  

OTHER MEASURES OF SIZE (Number of acres of land, housing units, hospital beds, etc.): The project is for improvements to the swimming and access facilities at Veterans Memorial Park with special emphasis on providing handicapped accessibility to the swimming pools, bathhouses, and designated parking areas.  

FEDERAL AGENCY NAME (12-45): U.S. Department of Interior  
National Park Services  

FEDERAL PROGRAM NO. AND TITLE (12-45): Recreation Acquisition, Development and Planning  

FEDERAL AGENCY NAME (12-45): U.S. Department of Interior  
National Park Services  

STATE CONTACT PERSON (if any, who is familiar with this project):  
Conn. Department of Environmental Protections Land Acquisition Unit  

APPLICANT’S PROJECT ADDRESS (12-45): Project Address: Municipal Building, 245 DeKoven Drive  
Middletown, Connecticut  

APPLICANT’S OFFICIAL MAILING ADDRESS (12-45): Project Address: Municipal Building, 245 DeKoven Drive  
Middletown, Connecticut  

PROJECT LOCATION MAP (12-45): Project Location Map: Attached  

PROJECT LOCATION MAP (12-45): Project Location Map: Attached  

FEDERAL PROGRAM NO. AND TITLE (12-45): Recreation Acquisition, Development and Planning  

FEDERAL AGENCY NAME (12-45): U.S. Department of Interior  
National Park Services  

STATE GOVERNMENT INVOLVEMENT (if any) (Agency name): Conn. Department of Environmental Protections Land Acquisition Unit  

STATE CONTACT PERSON (if any, who is familiar with this project):  
Conn. Department of Environmental Protections Land Acquisition Unit  

IS REGIONAL PLAN REQUIRED? (If not known, leave blank):  
(29) NO  
(30) YES  

DATE SENT FOR REVIEW: 6/10/83  

Midstate Regional Planning Agency
URBAN IMPACT STATEMENT (as required by P.A. 79-607 Section 5)

Please indicate on an attached sheet of paper how this proposed project will relate to the following goals:

1. Revitalization of the economic base of urban areas by rebuilding older commercial and industrial areas, and encouraging new industries to locate in the central city in order to protect existing jobs and create new job opportunities needed to provide meaningful economic opportunity for inner-city residents;

2. Revitalization of urban neighborhoods to reduce the isolation of various income, age and minority groups through the promotion of fair and balanced housing opportunities for low and moderate income residents;

3. Revitalization of the quality of life for the residents of urban areas by insuring quality education, comprehensive health care, access to balanced transportation, adequate recreation facilities, responsive public safety, coordinated effective human service programs, decent housing and employment, and clean water and by insuring full and equal rights and opportunities for all people to reap the economic and social benefits of society;

4. Coordination of the conservation and growth of all areas of the state to insure that each area preserves its unique character and sense of community and further insure a balanced growth and prudent use of the state's resources.
VETERANS MEMORIAL PARK, a 39 acre facility has been in existence since the early
1950's. Approximately 20 years ago, the City installed the existing swimming pool
at the facility. Over the years, the park has had a variety of activities (in-
cluding a zoo). It, along with Crystal Lake, serves as one of the two major park
facilities in the City of Middletown during the summer months. The surrounding
neighborhood and the park have developed together and, therefore, are entirely
compatible with each other. There is an adequate buffer around the park and
fencing to separate the uses. Any additional improvements to the facilities would
be in keeping with the nature and character of Veterans Park and certainly, in
keeping with the neighborhood in which it is situated.

Concerning the impact upon the public recreation open space area, the proposal will
be an enhancement of the facilities and will make it accessible and useable to
handicapped citizens. The improvements will not change the land use pattern, scale
or character of the park, will not degrade the quality of the environment, will not
adversely effect circulation patterns (vehicular and pedestrian) in the park area
and will not adversely impact the socio-economic conditions of the area in which
it is located. The project will comply with the provisions of the Clean Air Act,
with the provisions of the Federal Water Pollution Control Act and with the pro-
visions of the Archaeological and Historic Preservation Act of 1974 and Executive
Order 11593.

Any adverse impact resulting from construction will be short term in nature, but will
yield long term benefits.

Urban Impact Statement

1. Not applicable
2. Not applicable
3. The proposal ensures a quality of life for the residents of the City of Middletown
by providing improvements to the swimming and support facilities at Veterans
Memorial Park with specific emphasis upon providing handicapped accessibility for
those residents who cannot now use the facility. In so doing, the driveways, parking lots, bathhouses, pool decks and sun decks will all be improved with the appropriate handicapped design features so that the facility will be accessible to all of the residents of the City of Middletown. This project is designed to ensure quality recreational facilities and to provide an opportunity for all individuals to utilize the public park. Further, full and equal opportunities to enjoy this public recreational facility will be promoted by this project.

4. The Urban Action Task Force Report dated September 19, 1978 states on page 4-21 the following: "A major need in urban areas is for assistance for the development and rehabilitation of recreation facilities, as opposed to land acquisition. In the past, the Federal/State program has been oriented more to acquisition than development. The portion of available funding which can be used for development and rehabilitation has been increased in recent years, but a further increase is needed to assure the program's effectiveness in urban areas." The proposal of the City of Middletown is designed specifically to meet those needs.